Daniel "Danny" Mayfield Commissioner, District 1

Virginia Vigil Commissioner, District 2

Robert A. Anaya Commissioner, District 3



Kathy Holian Commissioner, District 4

Liz Stefanics Commissioner, District 5

> Katherine Miller County Manager

MEMORANDUM

Date:

October 11, 2011

To:

Board of County Commissioners

From:

Erle Wright, Data Integration Administrator, GIS Division

Via:

Jack Kolkmeyer, Director, Growth Management Department

Subject:

Second Public Hearing – Ordinance 2011- , Adopting the Santa Fe County

2011 Redistricting Plan

Issue

A final 2011 County Commission Redistricting Plan is ready for adoption by the Santa Fe County Board of County Commissioners following months of work and the appropriate Public Hearings.

Background

The task of redistricting is performed every 10 years following the each decennial census. It is necessary to ensure that the populations of the commission districts in the county are nearly equal. Santa Fe County moved from a three (3) member to five (5) member County Commission under the authority of Santa Fe County Ordinance No. 1989-10. This 1989 Ordinance enumerated each of the five districts and listed the individual precincts that comprise each district. Ordinance 1992-7 reassigned precincts to each district based upon the 1990 Census. Ordinance 2001-13 reassigned precincts to each district based upon the 2000 Census. The attached Ordinance, 2011- , will reassign precincts to each district based upon the 2010 Census and the redistricting plan selected by the Board.

The Board has reviewed eleven (11) separate redistricting plan scenarios and studied the feasibility of additional modifications to several of these plans. By consensus actions, the Board has reduced the number of redistricting plan options down to a final two (2) plans, Option C2 and Option C3. Maps of each of these options, a narrative option description document, a statistical summary table and the Ordinance that will formally adopt the final redistricting plan are attached.

Action

Two (2) redistricting plan options are presented for the Board's final review, consideration and discussion today. Following the second formal Public Hearing on these redistricting plan options, the Board should select a final plan. The Board will formally and officially adopt the 2011 County Commission Redistricting Plan by voting to enact the attached Ordinance with the precinct listing that corresponds to the selected final redistricting plan.

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THE BOARD OF COUNTY COMMISSIONERS OF SANTA FE COUNTY, NEW MEXICO

ORDINANCE NO. 2011-

AN ORDINANCE

ADOPTING THE SANTA FE COUNTY REDISTRICTING PLAN, AMENDING ORDINANCE NO. 1989-10, AND REPEALING ORDINANCE NO. 2001-13, TO REASSIGN PRECINCTS ACCORDING TO THE FIVE COMMISSION DISTRICTS, IN ACCORDANCE WITH THE 2010 U.S. CENSUS AND ACCORDING TO COUNTY REDISTRICTING

WHEREAS, Santa Fe County Ordinance No. 1989-10 enumerates the five commission districts and sets forth those precincts which comprise those commission districts;

WHEREAS, Santa Fe County Ordinance No. 2001-13 amended Ordinance No. 1989-10 by reassigning precincts according to the five commission districts, in accordance with the 2000 U.S. Census; and

WHEREAS, the lines dividing and setting forth the five commission districts for the County of Santa Fe should be redrawn in accordance with the 2010 U.S. Census.

NOW THEREFORE, BE IT ORDAINED by the Board of County Commissioners of Santa Fe County that:

- A. This Ordinance repeals and replaces Ordinance No. 2001-13.
- B. Ordinance No. 1989-10, Section 2 is hereby deleted, and the following is inserted in its place to implement the 2011 redistricting plan approved by the Board of County Commissioners:

SECTION 2 COUNTY COMMISSION DISTRICTS

Section 2.1 NUMBERS: As of the first day of January, 1991, the County shall be divided by precinct into five compact, contiguous, and substantially equally populated county commission districts as follows:

Section 2.2 DISTRICT 1: County Commission district ONE shall be comprised of the following precincts: 1, 2, 3, 4, 5, 6, 7, 8, 10, 20, 21, 22, 23, 25, 26, 27, 28, 30, 40, 58, 59, 60, 61, 79, 83, 87

Section 2.3 DISTRICT 2: County Commission district TWO shall be comprised of the following precincts: 11, 24, 31, 32, 33, 34, 64, 66, 67, 80, 82.

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Section 2.4 DISTRICT 3: County Commission district THREE shall be comprised of the following precincts: 12, 15, 16, 17, 18, 19, 62, 72, 73, 75, 84, 85, 86.

Section 2.5 DISTRICT 4: County Commission district FOUR shall be comprised of the following precincts: 9, 13, 36, 37, 41, 42, 43, 44, 45, 46, 47, 48, 51, 52, 53, 54, 55, 57, 63, 68, 77, 81.

Section 2.6 DISTRICT 5: County Commission district FIVE shall be comprised of the following precincts: 14, 29, 35, 38, 39, 49, 50, 56, 65, 69, 70, 71, 74, 76, 78, 88.

C. This Ordinance shall become effective thirty days after it is duly recorded by the Santa Fe County Clerk.

PASSED AND ENACTED THIS	_ DAY OF	, 2011.
		F COUNTY COMMISSIONERS A FE COUNTY, NEW MEXICO

Ву		
	Virginia Vigil, Chair	

Valerie Espinoza, Santa Fe County Clerk

APPROVED AS TO FORM:

Stephen C. Ross, Santa Fe County Attorney

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THE BOARD OF COUNTY COMMISSIONERS OF SANTA FE COUNTY, NEW MEXICO

ORDINANCE NO. 2011-

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	C.	This Ordinance shall beco Santa Fe County Clerk.	ome effective th	irty days after it is	duly recorded by the
PASSE	D AN	D ENACTED THIS	_DAY OF		, 2011.
					COMMISSIONERS
			Ву	Virginia Vigil, Ch	
ATTES	T:				

APPROVED AS TO FORM:

Stephen C. Ross, Santa Fe County Attorney

Valerie Espinoza, Santa Fe County Clerk

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Introduction

The release of the 2010 Decennial Census data by the US Census Bureau for the State of New Mexico and Santa Fe County revealed that Santa Fe County's five (5) County Commissioner Districts must be adjusted in order to balance population as equally as possible among each of the five districts. Santa Fe County, with a total 2010 base population of 144,170 persons, ideally should have five (5) County Commissioner Districts composed of 28,834 persons per District (144,170/5). In the context of state and local districting, the Federal Courts have generally viewed population deviations of five percent or less between districts as substantially satisfying the equalized population requirement of "one person, one vote". Applied to Santa Fe County, this five percent allowable deviation translates to an allowance of +/- 1,442 people (5% of 28,834) per district. In other words, each proposed realigned Commissioner District should contain no more than 30,276 persons and no less than 27,392 persons (28,834 +/- 1,442).

An analysis of the current County Commissioner Districts with the 2010 Census population figures shows that Districts 1, 2 and 4 are under the ideal population of 28,834 persons, while Districts 3 and 5 are over this ideal population.

Commissioner District	2010 Population per District	Deviation (max +/- 5%)						
1	26,023	-2,811	-9.75%					
2	28,164	-670	-2.32%					
3	32,842	4,008	13.90%					
4	26,045	-2,789	-9.67%					
5	31,096	2,262	7.84%					

Any redistricting scenarios/plans developed for consideration should adhere to the following basic principles of districting:

- Equal Population
- Avoid Dilution of Minority Voting Strength
- Compactness
- Contiguity
- Maintenance of Communities of Interest

The Santa Fe County Board of County Commissioners in reviewing this analysis and guided by these basic principles requested that several variations of redistricting plans be prepared. A narrative description of each of redistricting plans currently being considered by the Board is provided on the following pages. The current redistricting options are Option C2 and Option C3.

September 29, 2011 Page 1 of 6

Option C2

Redistricting Option C2 is a variant of a redistricting scenario that strives to use predominately major roads & visible features (e.g., rivers, railroads) as district boundaries.

<u>District 1</u> picks up four precincts west of St. Francis (pcts. 20, 21, 25 & 83) from District 2, and loses two precincts (pcts. 9 & 36) to District 4.

Additions:

Precincts 20, 21, 25 & 83 (Monte Sereno/Tano Road/La Tierra/Las Dos/Piñon Ridge/Casa Solana/Alto Park areas) from District 2

East: St. Francis/US 84/285

North: Tesuque Pueblo

West: Calle Adelina/Paseo de la Tierra/Alamo Creek/Paseo de Aguila/Lluvia de

Oro/Fin del Sendero/Camino la Tierra/Buckman Road/Paseo de Vistas/Rincon

de Torreon/north bank of the Santa Fe River/Camino Alire

South: Agua Fria Street

Deletions:

Precinct 9 (Aspen Basin/Hyde Park Estates/Cerro Gordo/Valle Lejano areas) to District 4

East: San Miguel County

North & West: NM 475 - Hyde Park Road/Gonzales Road

South: East Alameda/Santa Fe River

Precinct 36 (Capitol area) to District 4

East: Old Santa Fe Trail/Arroyo Tenorio/Garcia Street/Canyon Road/Paseo de Peralta

North: East Alameda/West Alameda

West: South Guadalupe

South: Paseo de Peralta/West Santa Fe Avenue/Don Gaspar/Buena Vista Street

<u>District 2</u> picks up two precincts (pcts. 64 & 67) from District 3, and loses seven precincts; four to District 1 (pcts. 20, 21, 25 & 83) and three to District 4 (pcts. 43, 44 & 45). Additions:

Precincts 64 & 67 (Las Acequias/Fairway Village/County Club Gardens MHP/Tierra Real areas) from District 3

East: Lopez Lane

Northwest: Agua Fria Street

South: Airport Road

Deletions:

Precincts 20, 21, 25 & 83 (Monte Sereno/Tano Road/La Tierra/Las Dos/Piñon Ridge/Casa Solana/Alto Park areas) to District 1

(described above in District 1)

Precincts 43, 44 & 45 (South Capitol/West Cordova Road areas) to District 4

East: Old Pecos Trail

North: Buena Vista Street/Don Gaspar/West Santa Fe Avenue/Paseo de Peralta

West: South Guadalupe/Cerrillos Road

South: Alta Vista/Galisteo/East Cordova/Don Gaspar/East Lupita

<u>District 3</u> picks up one precinct (pct. 75) from District 5 and loses two precincts (pcts. 64 & 67) to District 2.

Additions:

Precinct 75 (Camino Entrada/Jaguar Drive area) from District 5

September 29, 2011 Page 2 of 6

Description & Summary of Santa Fe County Redistricting Options

East: Cerrillos Road
North: Airport Road
West: Paseo del Sol

South: Ocate Road

Deletions:

Precincts 64 & 67 (Las Acequias/Fairway Village/County Club Gardens MHP/Tierra Real areas) to District 2

(described above in District 2)

<u>District 4</u> picks up six precincts, two from District 1 (pcts. 9 & 36), three from District 2 (pcts. 43, 44 & 45) and one from District 5 (pct. 63); and loses three precincts (pcts. 35, 50 & 76) to District 5.

Additions:

Precincts 9 & 36 (Aspen Basin/Hyde Park Estates/Cerro Gordo/Valle Lejano/Capitol areas) from District 1

(described above in District 1)

Precincts 43, 44 & 45 (South Capitol/West Cordova Road areas) from District 2 (described above in District 2)

Precinct 63 (Lamy/Spirit Wind Ranch/East 285 Corridor/Old Ranch/East Ranch/The Ridges/Los Vaqueros /West Cañoncito areas) from District 5

Southeast: BNSF Railroad

North: I-25 West: US 285

Deletions:

Precincts 35, 50 & 76 (College of Santa Fe/Los Cedros areas) to District 5

East: Yucca/Siringo Road/Llano Street/St. Michaels Drive

North: Cerrillos Road West: Camino Carlos Rey

South: Rodeo Road

<u>District 5</u> picks up three precincts (pcts. 35, 50 & 76) from District 4 and loses two precincts, one to District 3 (pct. 75) and one to District 4 (pct. 63).

Additions:

Precincts 35, 50 & 76 (College of Santa Fe/Los Cedros areas) from District 4 (described above in District 4)

Deletions:

Precinct 75 (Camino Entrada/Jaguar Drive area) to District 3 (described above in District 3)

Precinct 63 (Lamy/Spirit Wind Ranch/East 285 Corridor/Old Ranch/East Ranch/The Ridges/Los Vaqueros /West Cañoncito areas) to District 4

(described above in District 4)

Option C3

Redistricting Option C3 is a variant of a redistricting scenario that strives to use predominately major roads & visible features (e.g., rivers, railroads) as district boundaries.

<u>District 1</u> picks up four precincts west of St. Francis (pcts. 20, 21, 25 & 83) from District 2, and loses two precincts (pcts. 27 & 36) to District 4. Additions:

Precincts 20, 21, 25 & 83 (Monte Sereno/Tano Road/La Tierra/Las Dos/Piñon Ridge/Casa Solana/Alto Park areas) from District 2

East: St. Francis/US 84/285

North: Tesuque Pueblo

West: Calle Adelina/Paseo de la Tierra/Alamo Creek/Paseo de Aguila/Lluvia de

Oro/Fin del Sendero/Camino la Tierra/Buckman Road/Paseo de Vistas/Rincon

de Torreon/north bank of the Santa Fe River/Camino Alire

South: Agua Fria Street

Deletions:

Precinct 27 & 36 (Capitol/Westside Guadalupe areas) to District 4

East: Old Santa Fe Trail/Arroyo Tenorio/Garcia Street/Canyon Road/Paseo de Peralta

North: East Alameda/West Alameda

West: St. Francis Drive

South Cerrillos Road/South Guadalupe/Paseo de Peralta/West Santa Fe Avenue/Don

Gaspar/Buena Vista Street

<u>District 2</u> picks up two precincts (pcts. 64 & 67) from District 3, and loses seven precincts; four to District 1 (pcts. 20, 21, 25 & 83) and three to District 4 (pcts. 43, 44 & 45). Additions:

Precincts 64 & 67 (Las Acequias/Fairway Village/County Club Gardens MHP/Tierra Real areas) from District 3

East: Lopez Lane

Northwest: Agua Fria Street

South: Airport Road

Deletions:

Precincts 20, 21, 25 & 83 (Monte Sereno/Tano Road/La Tierra/Las Dos/Piñon Ridge/Casa Solana/Alto Park areas) to District 1

(described above in District 1)

Precincts 43, 44 & 45 (South Capitol/West Cordova Road areas) to District 4

East: Old Pecos Trail

North: Buena Vista Street/Don Gaspar/West Santa Fe Avenue/Paseo de Peralta

West: South Guadalupe/Cerrillos Road

South: Alta Vista/Galisteo/East Cordova/Don Gaspar/East Lupita

<u>District 3</u> picks up one precinct (pct. 75) from District 5 and loses two precincts (pcts. 64 & 67) to District 2.

Additions:

Precinct 75 (Camino Entrada/Jaguar Drive area) from District 5

East: Cerrillos Road North: Airport Road

Description & Summary of Santa Fe County Redistricting Options

West: Paseo del Sol South: Ocate Road

Deletions:

Precincts 64 & 67 (Las Acequias/Fairway Village/County Club Gardens MHP/Tierra Real areas) to District 2

(described above in District 2)

<u>District 4</u> picks up six precincts, two from District 1 (pcts. 27 & 36), three from District 2 (pcts. 43, 44 & 45) and one from District 5 (pct. 63); and loses three precincts (pcts. 35, 50 & 76) to District 5.

Additions:

Precincts 27 & 36 (Capitol/Westside Guadalupe areas) from District 1 (described above in District 1)

Precincts 43, 44 & 45 (South Capitol/West Cordova Road areas) from District 2 (described above in District 2)

Precinct 63 (Lamy/Spirit Wind Ranch/East 285 Corridor/Old Ranch/East Ranch/The Ridges/Los Vaqueros /West Cañoncito areas) from District 5

Southeast: BNSF Railroad

North: I-25 West: US 285

Deletions:

Precincts 35, 50 & 76 (College of Santa Fe/Los Cedros areas) to District 5

East: Yucca/Siringo Road/Llano Street/St. Michaels Drive

North: Cerrillos Road West: Camino Carlos Rey

South: Rodeo Road

<u>District 5</u> picks up three precincts (pcts. 35, 50 & 76) from District 4 and loses two precincts, one to District 3 (pct. 75) and one to District 4 (pct. 63).

Additions:

Precincts 35, 50 & 76 (College of Santa Fe/Los Cedros areas) from District 4 (described above in District 4)

Deletions:

Precinct 75 (Camino Entrada/Jaguar Drive area) to District 3 (described above in District 3)

Precinct 63 (Lamy/Spirit Wind Ranch/East 285 Corridor/Old Ranch/East Ranch/The Ridges/Los Vaqueros /West Cañoncito areas) to District 4

(described above in District 4)

September 29, 2011 Page 5 of 6

Option Summaries

Option C2 – Summary & Observations

Total Deviation: 1,335 persons or 4.6%

Urban vs. Rural Range: 47.8% (D5) to 72.0% (D2) with D1 50.5%, D3 58.2%, D4 70.6% Observations:

- Total deviation is relatively low; highest deviation is District 1 at +2.8% (+793)
- Urban-Rural Districts 1 & 3 improve; District 2 slight urban increase (2%), District 4 slight urban decrease (1.5%), District 5 minimal change
- Growth Accommodation: option achieves *limited* projected growth accommodation as Districts 3 & 5 (containing SDA1 areas) are under ideal population while District 1 is over ideal population & likely to be stable over next 10 years. Districts 2 & 4 have population deviations inverted, albeit slightly, from anticipated growth.
 - o District 1 good; 2.8% over ideal & likely to be stable population
 - O District 2 fair; 1.9% over ideal & likely to grow
 - o District 3 OK; -1.9% under ideal & likely to grow
 - O District 4 fair; .-1.6% under ideal & likely to be stable population
 - o District 5 OK; -1.2 % under ideal & likely to grow

Option C3 – Summary & Observations

Total Deviation: 1,119 persons or 3.9%

Urban vs. Rural Range: 47.8% (D5) to 72.0% (D2) with D1 50.1%, D3 58.2%, D4 70.8% Observations:

- Total deviation is lowest of all options; highest deviation is District 1 at +2.0% (+577)
- Urban-Rural Districts 1 & 3 improve; District 2 slight urban increase (2%), District 4 slight urban decrease (1.3%), District 5 minimal change
- Growth Accommodation: option achieves *limited* projected growth accommodation as Districts 3 & 5 (containing SDA1 areas) are under ideal population while District 1 is over ideal population & likely to be stable over next 10 years. Districts 2 & 4 have population deviations inverted, albeit slightly, from anticipated growth.
 - District 1 OK; 2.0% over ideal & likely to be stable population
 - O District 2 fair; 1.9% over ideal & likely to grow
 - o District 3 OK; -1.9% under ideal & likely to grow
 - O District 4 fair; .-0.9% under ideal & likely to be stable population
 - o District 5 OK; -1.2 % under ideal & likely to grow

September 29, 2011 Page 6 of 6

Population Breakdown of Current Santa Fe County Commission Districts and Proposed Redistricting Options

CURRENT CONDITIONS

Potimeted	Estimated	Urban	Population	86,201 59.8%	Estimated	Urban	Population	12,120 46.6%	19,166 68.0%	21,003 64.0%	18.776 72.1%		Estimated	Hehan	Population		14.951 50.5%		16,453 58.2%	20,026 70.6%			14.735 50.1%		16.453 58.2%	20.242 70.8%	
	T			1.2% 86				1.0%	1.1% 15	1.1%	1.5%			I			1.1% 14	0.8%	1.1%		1.3%	1	1.1% 14	H	1.1%	1.5%	<u></u>
		2 or More	Races	1,683 1		2 or More	Races	248 1	312 1	356 1	379 1	388 1		2 or More	Races		335 1	245 0	324 1		383 1		314		324 1	417 1	383
		رن		1.4%		- Ch		1.1%	1.3%	1.3%	1.7%	1.5%		0			1.2%	%6.0	1.6%	1.7%	1.4%		1.2%	%6.0	1.6%	1.7%	1.4%
		Asian &	Other	1,963		Asian &	Other	279	355	429	445	455		Asian &	Other		358	264	445	484	412		354	264	445	488	412
o Origin	III O II SIII			%2.0	ic Origin	-		0.5%	%9.0	%9.0	0.7%	%6.0	ic Origin				0.5%	%9.0	%9.0	%2.0	%6.0		0.5%	%9.0	%9.0	%2.0	%6.0
Non-Hisnanic Origin	undertt-nov	Black		947	Non-Hispanic Origin	Black		118	165	203	185	276	Non-Hispanic Origin	Black			146	163	177	193	268		140	163	177	199	268
	Native	can	2.3%	7		can	6.3%	1.2%	1.4%	1.2%	1.7%	7		ive		2.7%	1.2%	1.4%	1.1%	1.8%		5.7%	1.2%	1.4%	1.2%	1.8%	
		Nati	American	3,271		Native	American	1,635	338	461	320	517		Native	American		1,696	362	405	308	200		1,670	362	405	334	200
		te		43.9%		te		37.1%	44.1%	38.7%	24.6%	45.9%		te			40.0%	28.9%	43.1%	59.2%	49.0%		40.3%	28.9%	43.1%	28.7%	49.0%
		White		63,291		White		9,654	12,430	12,711	14,230	14,266		White			11,839	8,499	12,204	16,782	13,967		11,838	8,499	12,204	16,783	13,967
	1	anic		%9.09		ınic		54.1%	51.7%	%6.99	40.3%	48.9%		ınic			51.5%	%9.79	52.1%	36.0%	45.5%		51.3%	%9.79	52.1%	36.3%	45.5%
		Hispanic		73,015		Hispanic		14,089	14,564	18,682	10,486	15,194		Hispanic	•		15,253	19,852	14,737	10,206	12,967		15,095	19,852	14,737	10,364	12,967
		per	rict		stricts	ttion	(- 2%)	-9.75%	-2.32%	13.90%	-9.67%	7.84%	Options	tion	(-2%)		2.75%	1.91%	-1.88%	-1.61%	-1.17%		2.00%	1.91%	-1.88%	-0.86%	-1.17%
by Race		Ideal Population per	Commission District	28,834	ission Di	Deviation	(max +/- 5%)	-2,811	-670	4,008	-2,789	2,262	tricting	Deviation	(max + 1 - 5%)		793	551	-542	-465	-337		577	551	-542	-249	-337
2010 Total County Population by Race		Ideal	Соти		2010 Totals for Existing Commission Districts	Population	per District	26,023	28,164	32,842	26,045	31,096	Totals for Proposed Redistricting Options	Population	per District		29,627	29,385	28,292	28,369	28,497		29,411	29,385	28,292	28,585	28,497
2010 Total County Popula		al	tion	170	s for Exis		Cnt.	24	16	14	19	15	r Propos		Cnt.		56	11	13	22	16		26	11	13	22	16
2010 Total	E	Iotal	Population	144,170	2010 Tota	Сошт.	Dist.	-	2	3	4	5	Totals fc	Сошт.	Dist.	Option C2	1	2	8	4	5	Option C3	1	2	က	4	5

"Ideal Population" by District is 28,834 people (144,170/5) with an allowance of +/- 1,442 people (5% of 28,834). Options B, B2, C, C1, D and D1 were eliminated from further consideration at August 30, 2011 County Commission meeting. Options A, B1 and C4 were eliminated from further consideration at September 27, 2011 County Commission meeting. Notes:











